Measure Cost Guidance

Subcommittee Meeting #2



JENNIFER HOLMES JULY 9, 2020

Agenda





- Introductions & Objectives
- Recap from meeting #1
 - "Fundamentals"
 - Data sources
- Analytical Methods
 - Guideline: Preferred analytical methods
 - Guideline: Estimate base and measure costs using same method
 - Guideline: Validate estimates
- Operational/Process
 - Guideline: Timing of reviewing/updating costs
 - Guideline: Collect data during implementation
 - Guideline: Cost documentation
 - Other (cross-cutting) recommendations
- Close

Objectives and Timeline





- Goal
 - Create guiding principles for measure developers (utility and 3Ps)
- Value
 - Create broad understanding of measure cost requirements and "fundamentals"
 - Facilitate the consistency of data sources and methods
 - Provide greater transparency into measure development
 - Provide measure developers with trade-offs associated with data sources & analytical methods to ensure accuracy, transparency, and costefficiency

Timeline Presentation Subcommittee Subcommittee Cal TF Review Cal TF of Draft Input Review of Affirmation of June Cal TF **Draft Paper** Guidelines/ **Final Paper** meeting Late June. **Paper** Mid July Sept Cal TF early July July Cal TF meeting meeting

Recap: Fundamentals





Measure cost estimates should

- 1. Comply with regulatory direction
 - Inputs for TRC
 - Lifecycle costs
 - Rules for measure application types
 - Subject to CPUC/EAR review & approval for IOU portfolios
- 2. Represent average prices actually paid by customers
- 3. Represent current market conditions
- Enable an "apples to apples" comparisons between base and measure case costs
 using cost data of the same vintage
- 5. Exclude cost associated with product or feature choices <u>not</u> directly related to EE <u>when</u> <u>IMC is relevant.</u>
 - Exclude O&M, permit fees, salvage when not related to EE and exclude if same between base and measure case
- 6. Be developed with rigor appropriate for contribution to portfolio.

Recap: Measure Cost Data Sources





- Preferred data source depends upon the measure, the market through which it is sold.
 - □ Hierarchy or put weights on "best" data source for specific measures
- Considerations ...
 - The point in the supply chain that data will most closely represent price actually paid
 - Data availability
 - Primary vs secondary
 - Cost to collect and process data
- Guideline of preferred data sources: Data Sources Matrix
 - Refresh/update what we know
 - Strengths/weakness
 - Identify best data sources for measure types and cost components



Common Analytical Methods





- There is not one correct method to estimate measure cost.
- Considerations ...
 - Characteristics of the data
 - # of sample points
 - Distribution and variability of data
 - Availability of measure attributes
 - Missing data points
 - Cost / Time
 - Expertise
 - # of measures in analysis
 - Measure contribution to portfolio

• Are there other key considerations?

Guideline: Preferred Analytical Methods





- Guideline will provide measure developers with a matrix of alternative methods, strengths/weaknesses
- See Analytic Methods Matrix
 - Provide your input/experience with methods, strengths/weaknesses
 - Any distinction for HIMs?
 - Should guidance include a hierarchy of analytical methods specific measure groups? Or more generally present pros/cons and applicability?
 - Is there one method that is always superior to others?



Homework Assignment:

Send comments/revisions/additions to Jennifer Holmes by Friday July 17.

Guideline: Estimate base & measure costs using same method



- 8
- Supports true apples to apples comparison for IMC
- Use same baseline and measure definitions that savings are based upon

Guideline: Validate Cost Estimate





- Validation = cross-check estimate against "out of sample" data
 - Published list prices
 - Artificial contractor bids
 - Customer invoices
 - Online price lists
 - RSMeans and other secondary resources
- Particularly for simple averages

Distinction for HIMs vs others?

Operational/Process Guidelines





- Guideline: Timing of measure cost review/updates
- Guideline: Data should be collected during implementation
- Guideline: Measure cost documentation

Guideline: Timing of measure cost updates





- Measure developers should propose cost "expiration date" to indicate when costs should be reviewed and (potentially) updated
 - Based upon their understanding of pace of market change, historical trends
- Measure costs should be adjusted for inflation every two years (using RSMeans price indices?)
- Measure costs should be reviewed and updated if baseline and/or offerings change
 - What are other triggers?
 - When should costs be updated instead of adjusted for inflation?

Guideline: Define data that should be collected during implementation



- Data collection requirements should specify cost components to be collected
 - Installation costs
 - Make/model and cost of equipment
 - Infrastructure costs (for fuel substitution measures)
- To support validation of cost estimates
- To accurately reflect actual prices paid (incl. markups)
- To accurately reflect equipment installed through programs

Guideline: Measure cost documentation





- Measure characterization fields (4):
 - Base and measure case material costs
 - Base and measure case labor costs
- Explain data sources and analysis method to develop cost estimates
 - Reflect understanding of market
 - Reflect nature of data (variability, etc.)
 - Document rationale for method and other considerations
 - Treatment of outliers, missing data points
 - If/how estimates were validated
- To ensure transparency and reproducibility
- To ensure knowledge is transferred

Other Recommendations





- Leverage eTRM to plan for updates
 - Claims data, sales data, other historical trends
 - Track key "quality" indicators to prioritize updates vintage, sample size, etc.
 - Consistency of cost inputs across measures (i.e., installation costs, labor rates)
- Synchronize measure cost reviews/updates for groups of measures
 - Leverage data sources
 - Cost efficiency
 - Leverage other market/eval studies

What are other opportunities/obstacles from a process perspective?

Next Steps





- Provide input on data sources by 7/10
- Provide input on methods by 7/17
- Review and comment on draft white paper
- Participate in 3rd subcommittee meeting if needed

Thank you!